

Transboundary Collaboration in MSP – vision and reality

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Plan4Blue Final Conference, 4th June 2019, Helsinki





Who are we?





We develop and coordinate transnational studies on:

- Integrated Maritime Policy
- Maritime Spatial Planning
- Blue growth and assessment of future uses
- Innovative and sustainable marine uses
- Integrated management of estuaries





Today is a special day...



21st of September 2001





VASAB Ministerial Conference 2001



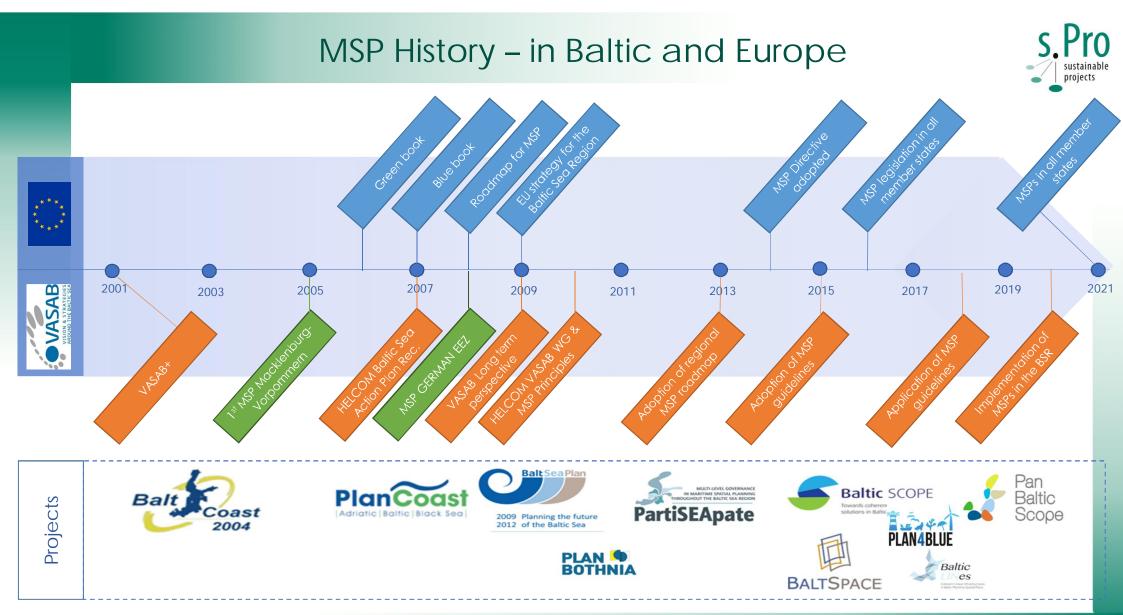
Wismar Declaration (21st Sept 2001):

Equally include offshore and landside coastal areas. Growing spatial conflicts in coastal waters like the one between offshore wind-mill parks and disturbed sea traffic show a need to apply instruments of spatial planning.



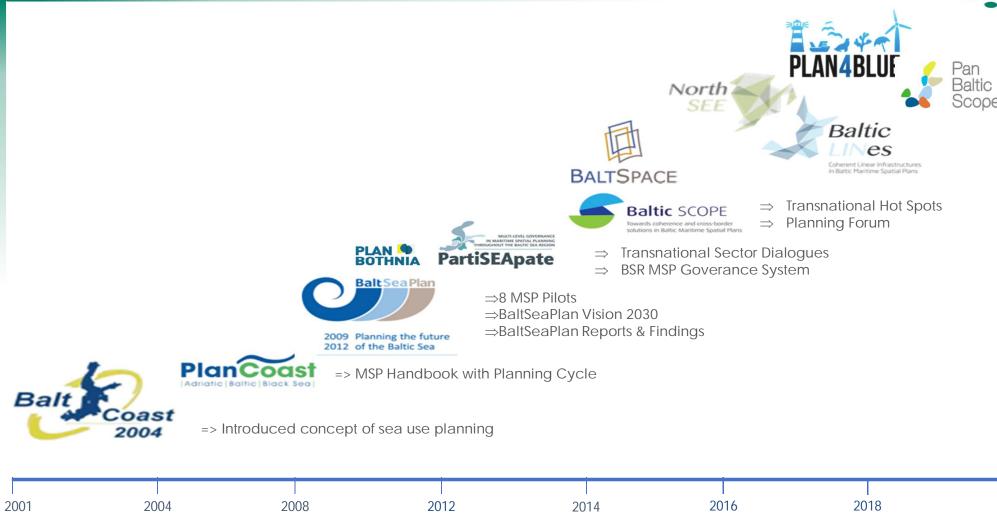






MSP Projects - Building on each other





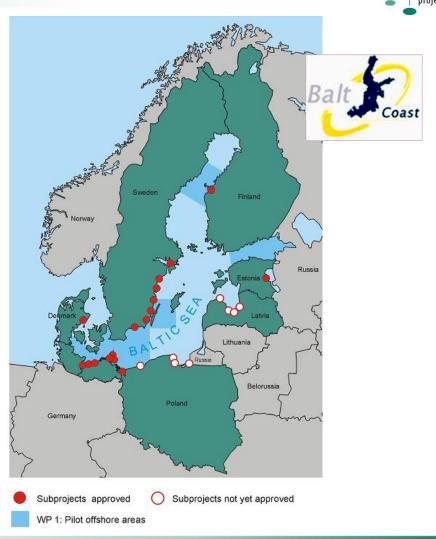
Integrated Coastal Zone Management (ICZM) in the BSR



Development of joint recommendations for an integrated coastal zone development strategy

Integrate them in the overall strategy for sustainable development in the BSR.

This could help to implement the recommendation on ICZD on national, regional and local level leading to institutional and procedural changes.



BaltCoast Recommendations (2005)



Use the strengths of spatial planning for cross-sector coordination in offshore development:

- Promote preparation of spatial plans for offshore areas
- •Use territorial impact assessment tools for projects

Introduce tools and methods for spatial coordination of offshore uses

- •Improve availability and accessibility of mapped information
- •Define basic national policies for offshore development which are coordinated cross-sectorally
- •Improve effectiveness of cross-border consultation for offshore development plans & projects
- •Prepare indicative guidelines for content & procedures of offshore spatial planning
- Apply ICZM principles in offshore planning
- •Ensure wide involvement of stakeholders in planning for offshore development

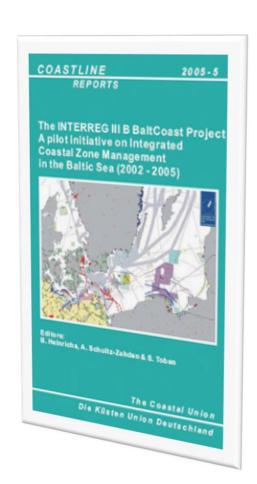


BaltCoast Recommendations (2)



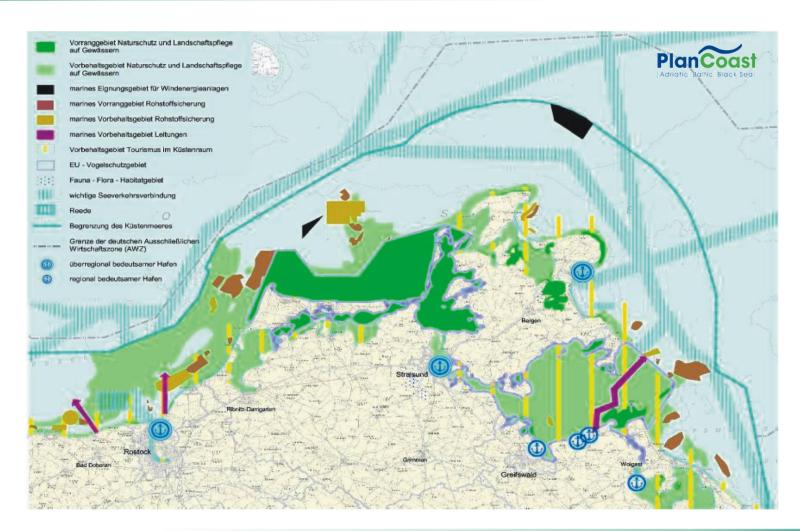
Improve transnational discussion and concertation process

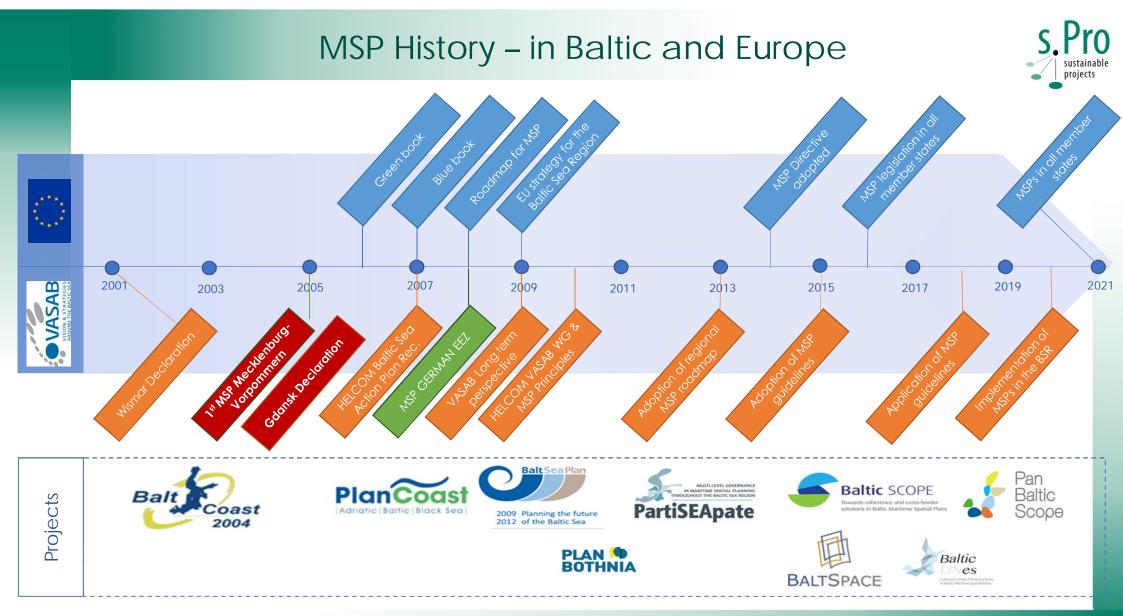
- Continued dialogue with HELCOM, Baltic 21, VASAB, EU Commission on principles of offshore spatial planning
- Seek continued consultation with the EU regarding recommendations on ICZM, EIA and SEA directive
- Develop transnationally concerted plans for offshore infrastructure corridors
- Promote transnational research & pilot projects
- Promote experience exchange with other regions



1st MSP adopted in German Baltic Sea - (2005)





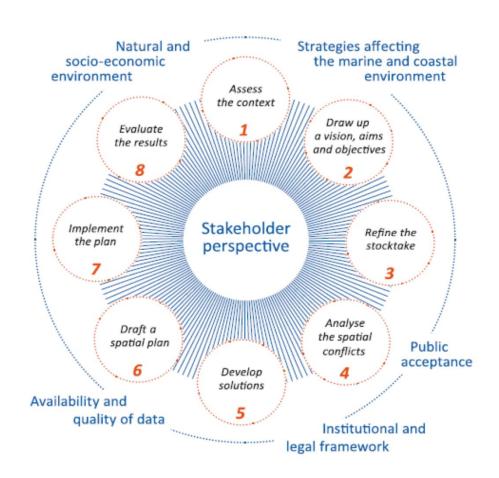


Defining the Planning Process (2008)

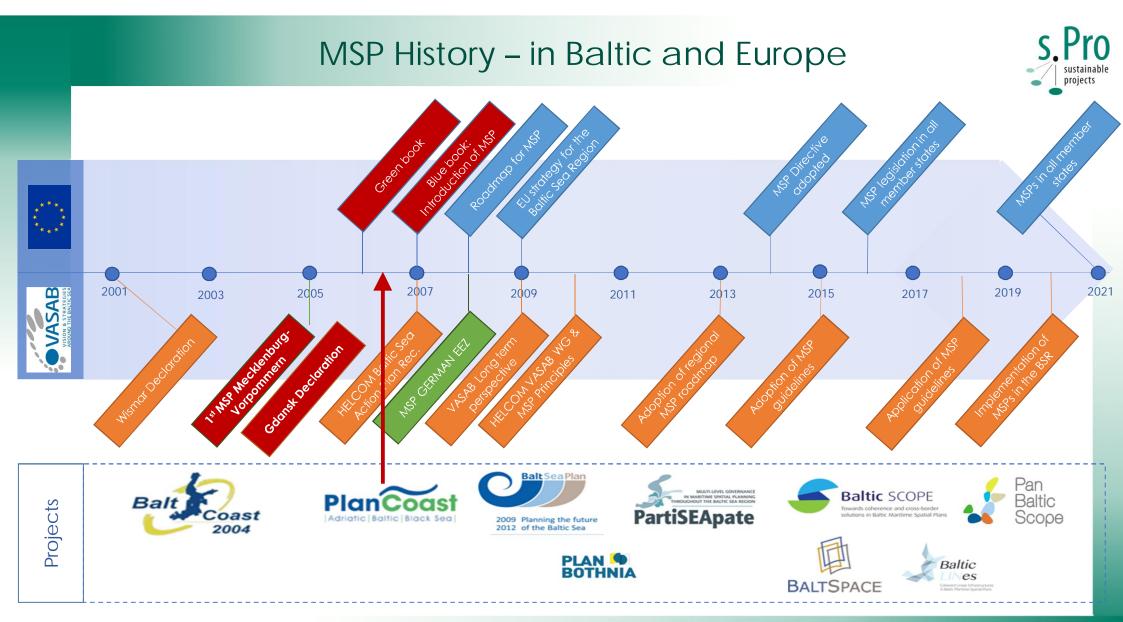




PlanCoast Handbook on IMSP



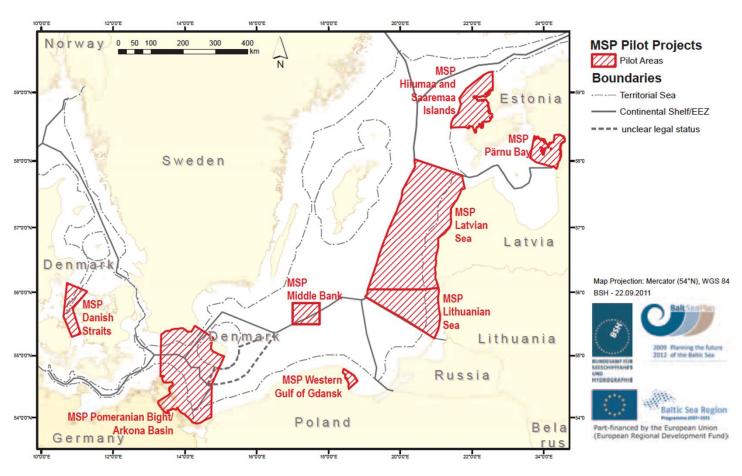
Schultz-Zehden, A., et al., PlanCoast (2008)



2009 Planning the future2012 of the Baltic Sea

What was BaltSeaPlan?





Expert Workshop: Learning from MSP in the Baltic Sea Region. Brussels, 20 March 2013. Kira Gee. wwwbaltseaplan.eu



2009 Planning the future2012 of the Baltic Sea

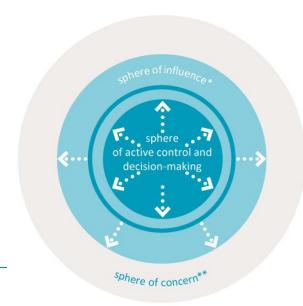
BaltSeaPlan Vision (2011)





How would we like to see in the region by 2030 - how can MSP help to get there?





Extend our planning horizon – increase sphere of influence rather than wait for things to happen



Pan-Baltic Topics....

- •Healthy marine environment
- •Coherent pan-Baltic energy policy
- •Safe, clean and efficient maritime transport
- Sustainable fisheries

Action Agenda of the VASAB Long Term Perspective (2009)





Sea fully integrated

Actions related to MSP

Action 14: Motorways of the Sea ...

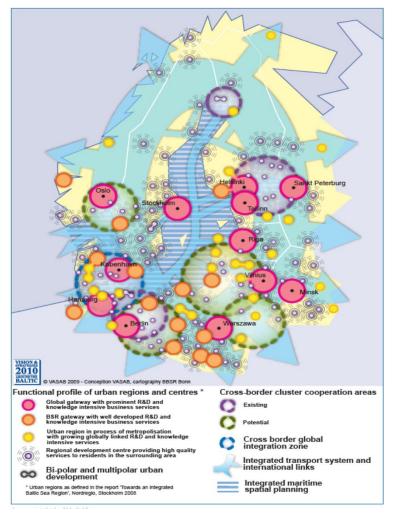
Action 15: Intelligent sea transport corridors

Action 17: BSR Energy Supergrid ...

Action 20: Common approach for Baltic Sea MSP

Action 21: Demonstration projects for areas of severe use conflicts (e.g. Gulf of Finland, Gulf of Riga,)

Action 22: Capacity building actions in MSP



A Healthy Marine Environment 2030



- Sood Environmental Status achieved; pollution and nutrient inputs substantially reduced / good water quality achieved
- > Important biota & habitats protected / high biodiversity achieved

Ecosystem approach as an overarching principle for MSP

Spatial planning implications:

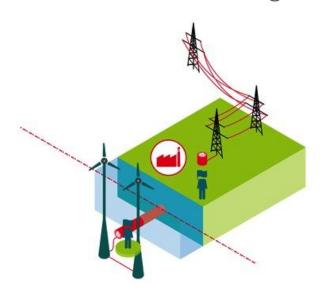
- >Habitat connectivity is ensured
- >Environmental data translated into spatial information
- >Research is more spatially focused; natural science research forms basis for quality objectives
- >Transnational evaluation criteria have been developed
- >Impacts of uses are evaluated across borders



A coherent pan-Baltic energy policy 2030



- > The Baltic Sea Region relies on as much renewable energy as possible
- > An allocation has been achieved between BSR countries in terms of which renewables are to be realised where depending on specific conditions; some countries will be net importers / others net exporters of renewable energy
- > Offshore wind-farming has been realised in suitable areas



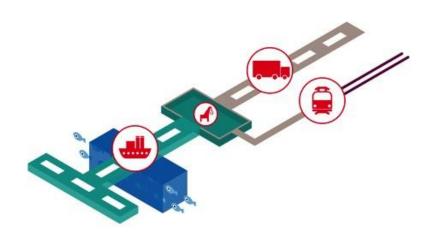
MSP Implications:

- > A pan-Baltic energy infrastructure (SuperGRID) is in place
- > Land- / sea-based grids well integrated
- Cable connections / oil & gas pipelines bundled in corridors
- > Space set aside for renewable energy aims
- > Co-uses promoted
- > Locations outside risk areas & sensitive areas, based on environmental pre-screening & risk assessment of sites

Safe, clear and efficient Maritime Transport 2030



- Sea transport is an integral part of wider Baltic Sea Region transport policy with well-planned hinterland connections
- > Separation schemes are in place safe and efficient shipping along designated routes: Faster / less dangerous along these routes
- > Ships use clean fuel and ports have adapted to this



MSP Implications:

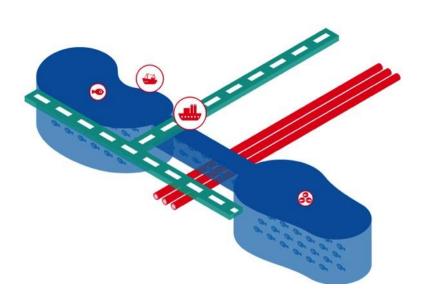
- > Ports and shipping lanes based on integrated view
- Intelligent corridors / routes established; not impeded by fixed installations
- Rearrangement of shipping lanes possible
- Areas where shipping needs to be avoided or compulsory pilotage systems put in place

> Transnational contingency planning

Sustainable fisheries and aquaculture 2030



- > Baltic Sea fisheries (incl mariculture) deliver high quality food AND are managed in such way that sustainable stocks are secured & integrity of ecosystems is preserved
- > Established fishing practices in the Baltic are supplemented by extensive sea ranching schemes
- > Marine aquaculture (incl. algae & mussel cultivation) has gained relevance, but is only allowed where environmentally sound



MSP Implications:

- > Blue Corridors for fish are guaranteed
- Spawning & nursery areas are protected
- No-take rules and management practices have been implemented
- Area for marine aquaculture have been carefully selected
- > Fisheries management legislation has been revised according to MSP needs

Key messages: From MSP Principles to Planning Principles

COAST



> Pan-Baltic Thinking....

the whole Baltic Sea as ONE planning space and ONE ecosystem

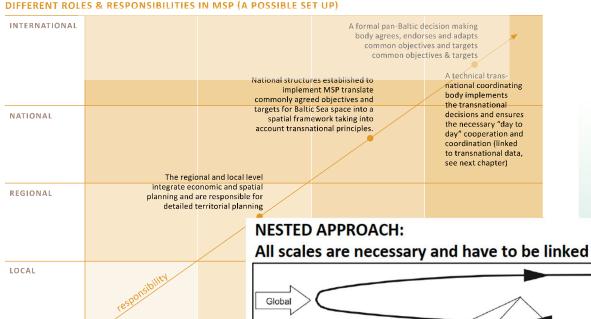
- > Pan-Baltic Objectives & Targets....
- For environment, energy, transport, fisheries
- > Spatial allocation based on....

Baltic Sea wide environmental assessment Socio-economic cost-benefit analysis

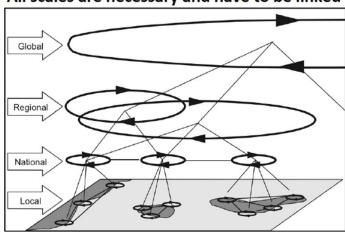
> Spatial connectivity....

Linear infrastructure, corridors and patches form backbone of national MSPs

- > Spatial efficiency....
 - Baltic Sea space is used sparingly
 Maximize use of "used" space co-use
 Leave as much space 'free' as possible
- > Spatial subsidiarity....
 - Spatial challenges are dealt with at the lowest most appropriate spatial level



12SMZ



Fanning et al. 2013

Important elements of pan-Baltic MSP (2011)

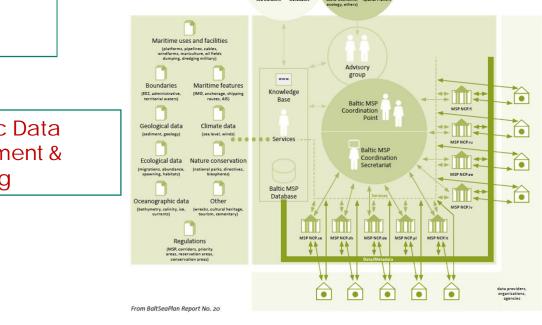




Appropriate structures

- -National MSP Authorities
- -Transnational cooperation
- -MSP coordinating body

Pan-Baltic Data management & Monitoring

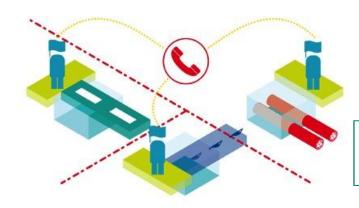


External

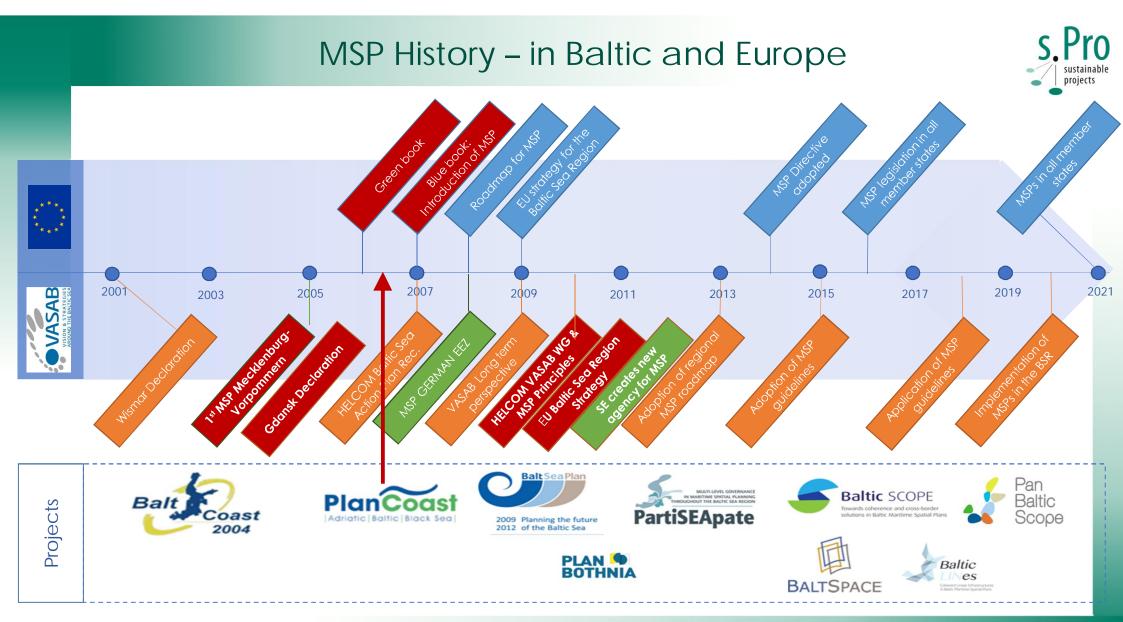
Data Souces

A SUGGESTION FOR

A BALTIC MSP DATA INFRASTRUCTURE



Transnational Consultation & Stakeholder involvement



HELCOM-VASAB MSP Principles on broad scale MSP

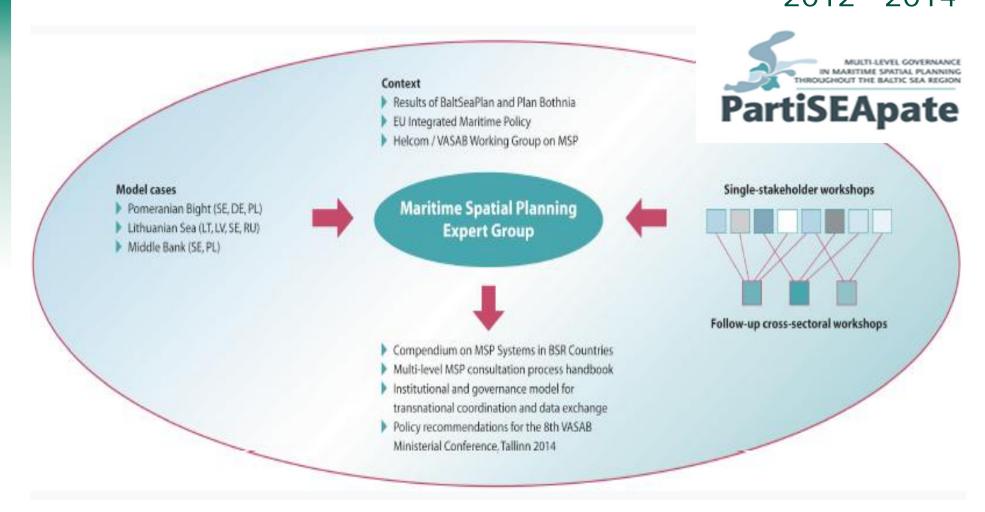


- 1. Sustainable management
- 2. Ecosystem approach
- 3. Long term perspective and objectives
- 4. Precautionary Principle
- 5. Participation and Transparency
- 6. High quality data and information basis
- 7. Transnational coordination and consultation
- 8. Coherent terrestrial and maritime spatial planning
- 9. Planning adapted to characteristics and special conditions at different areas
- 10. Continuous planning



PartiSEApate: Multi-Level / Transnational MSP Governance 2012 - 2014

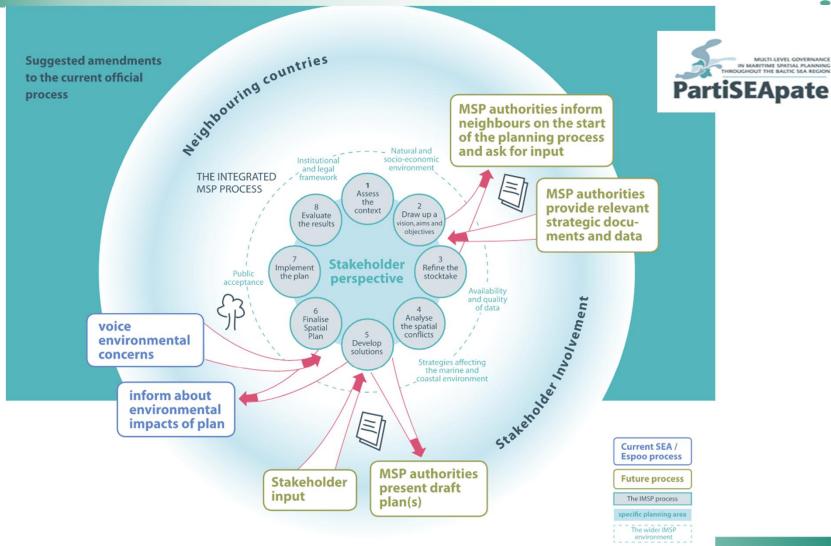




Suggested improvements to consultation process (2014)

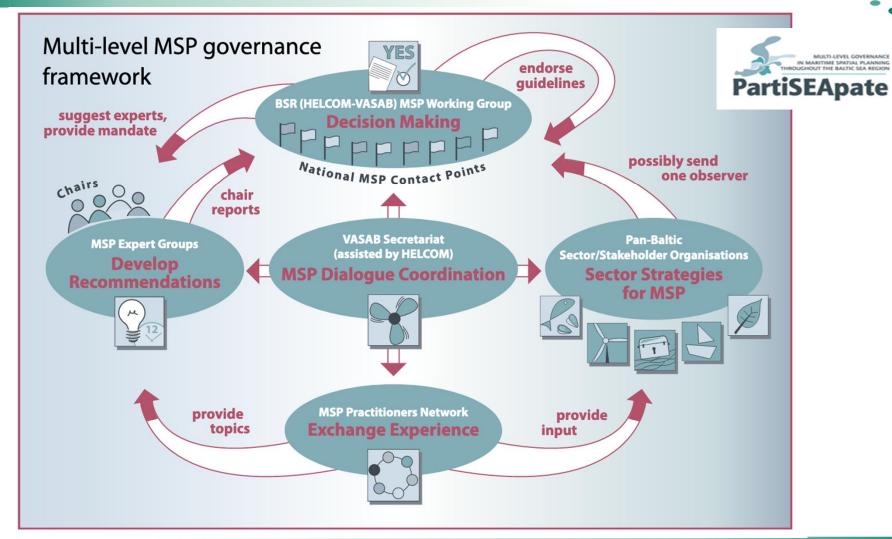


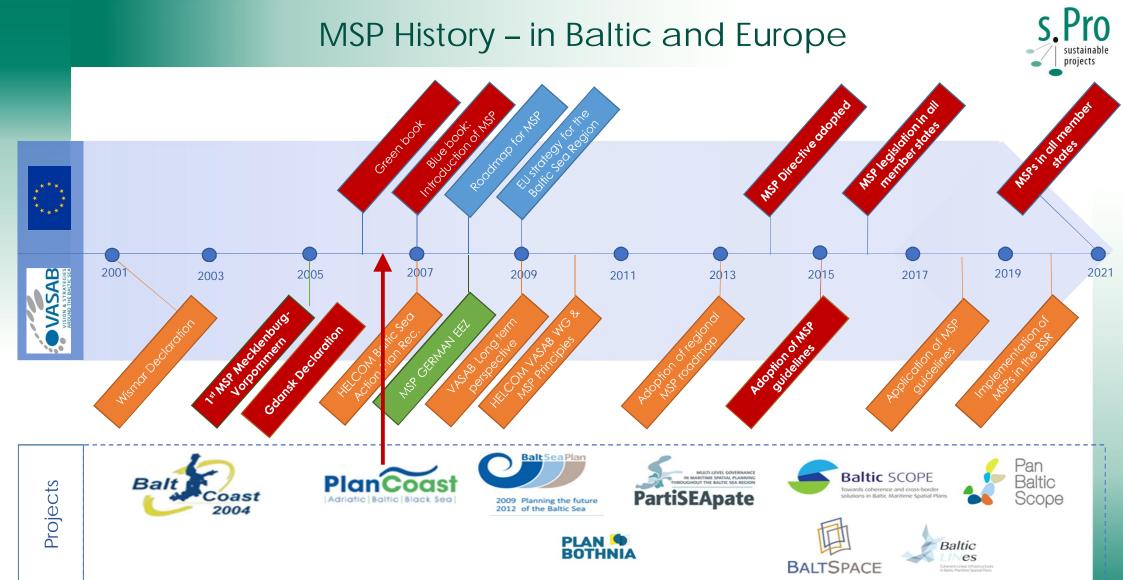
MULTI-LEVEL GOVERNANCE



MSP Governance system in the Baltic Sea Region (2014)



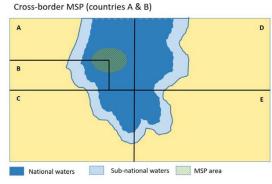


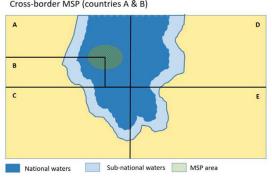


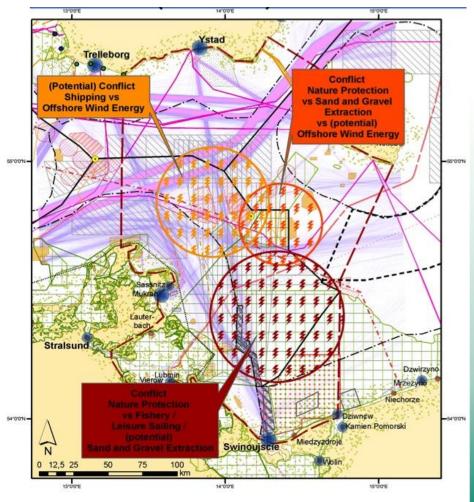


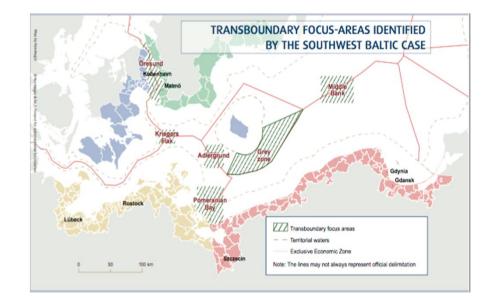
Hot-spot areas for planning



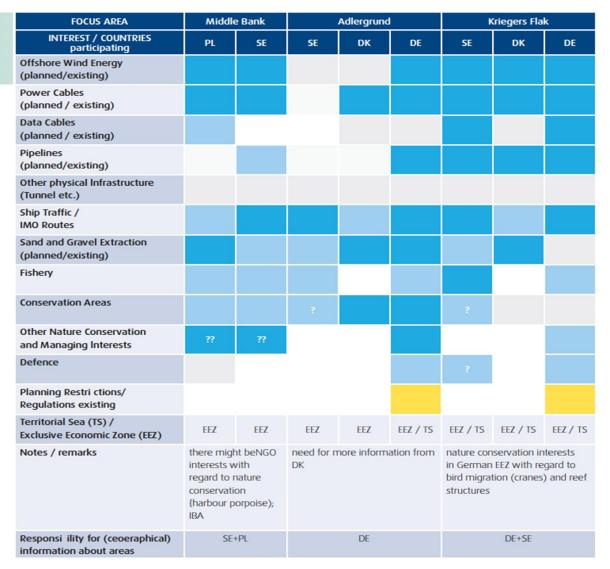








Hot-spot area matrix

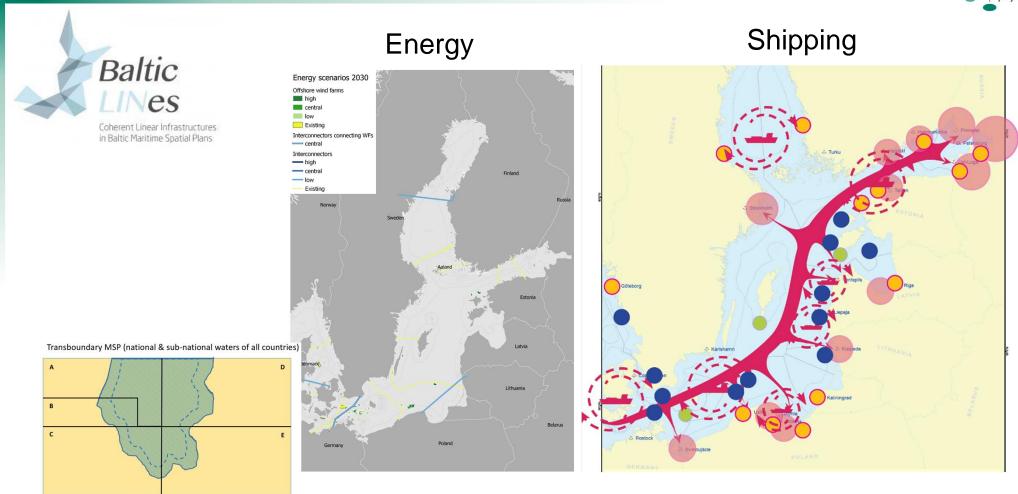




	strong interest		minor interest		no interest		no information
www.sustainable-projects.eu	existing planning res	striction	ns/regulations		no restrictions / r	egulatio	ons known
	existing planning restrictions/regulations			1	no restrictions/ regulations known		DIIS KIIOVIII

Coherent Linear Infrastructure





www.sustainable-projects.eu

Sub-national waters LME area



Where are we today? An (objective / subjective) assessment

MSP authorities in all EU Member States



Ministry of Business and Growth
Ministry of Finance
Ministry of the Environment

Federal Ministry of Transport and Digital Infrastructure

Federal Maritime and Hydrographic Agency

Ministry of **Environment** and Energy

Ministry of Housing, Planning, Community and Local Government

Belgian Minister of the North Sea

Ministry of Construction and Physical Planning

Ministry of Transport, Communications and Work

Ministry of Environmental protection and Regional Development

Environment and Planning Authority

Ministry of Infrastructure and Environment

Ministry of Maritime Economy and Inland Navigation

Ministry of the Sea

Ministry of Regional Development and Public Administration

Ministry of the Environment and Spatial Planning

Ministry of Agriculture, Food and Environment

Swedish Agency for Marine and Water Management

Department for Environment, Food and Rural Affairs

Ministry of **Environment** and Energy

samples from 23 EU coastal Member States

Baltic Principles => EU Directive Minimum requirements



- 1. Sustainable management
- 2. Ecosystem approach
- 3. Long term perspective and objectives
- 4. Precautionary Principle
- 5. Participation and Transparency
- 6. High quality data and information basis
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- 10. Continuous planning

Member States shall

- •take into account land-sea interactions;
- •take into account environmental, economic and social aspects, as well as safety aspects;
- •aim to promote coherence between maritime spatial planning and the resulting plan or plans and other processes, such as ICZM or equivalent formal or informal practices;
- ensure the involvement of stakeholders
- •organise the use of the best available data
- •ensure trans-boundary cooperation between Member States
- •promote cooperation with third countries in accordance

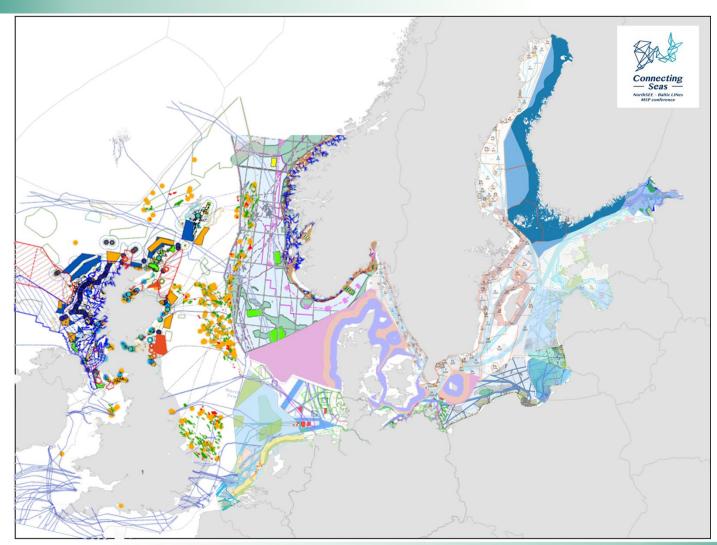
MSP processes everywhere – different planning timelines/experiences





Different ways of mapping





ONE approach possible?

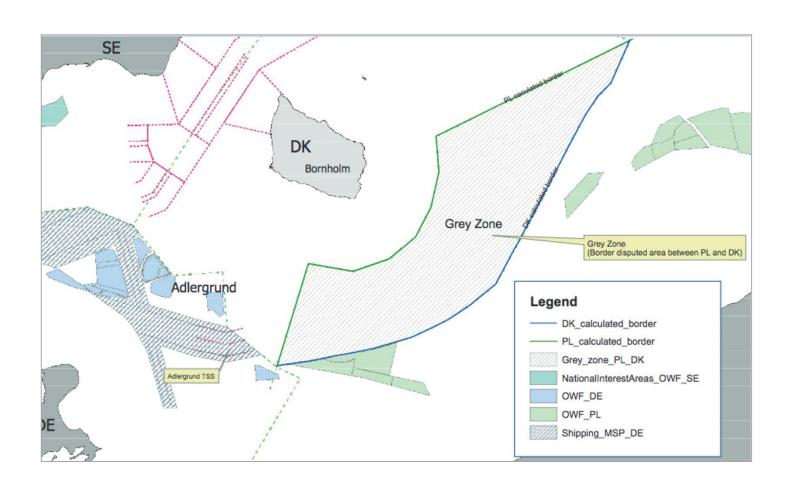


- Difference in maritime & territorial space
- Different environmental, economic, social conditions
- Political borders do not always match ecosystem borders
- Tension between national interests and transnational interests in a given sea-basin
- Difference in maritime priorities
- Difference in governance systems
- Difference in planning cultures
- Differences in MSP authorities competences
- Communication, data and information sharing
- MSP development at different stages



But nevertheless solutions possible





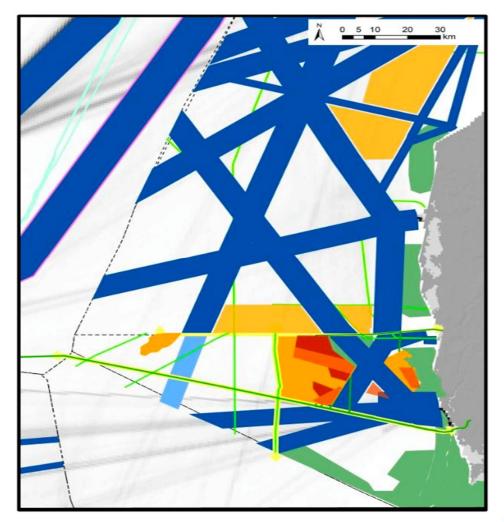
Cross-border planning issues



Case 3: South-East Baltic Sea

Countries: Sweden, Latvia, Lithuania, Russia, Poland

Planning issue:
Mismatches between ship corridors of several countries (gaps between, and different widths of corridors)

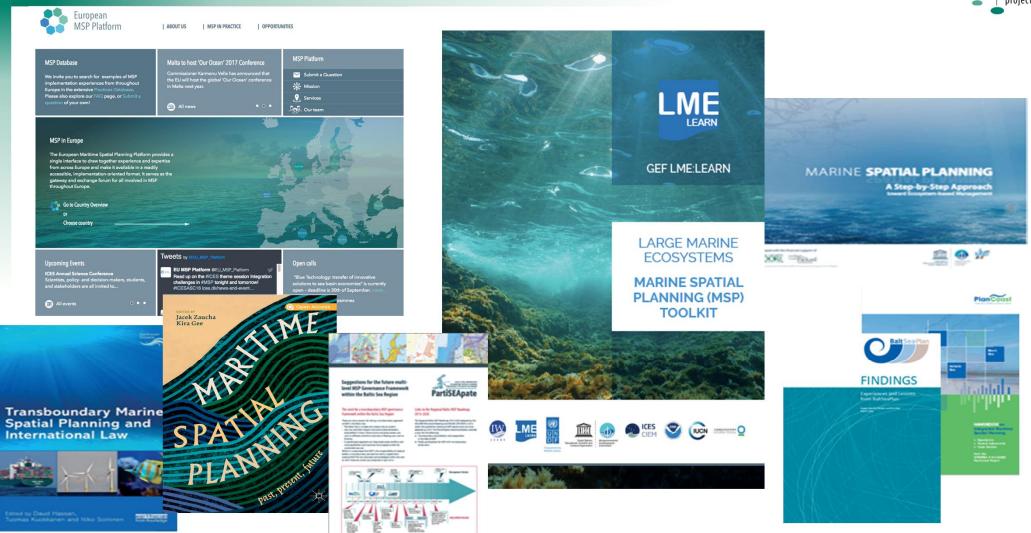




More and more tools.... used?

Handbooks, toolkits and Platforms





Recommendations on transboundary consultation







- Review national official procedures of the Espoo Convention for consultation on SEAs for maritime spatial plans.
- Share information about MSP process in official letters (formal) and/or in person exchanges (informal) to make neighbouring countries aware that process is starting, as well as when they may be asked to submit formal feedback.
- 3. When appropriate, either as part of Espoo consultation or separately, **invite** neighbouring countries in writing to formally comment on a draft plan via responsible channels.
- 4. Build **communicating and understanding opportunities** into the consultation process:
 - Establish common understanding of planning frameworks and definitions used in planning documents
 - Establish good understanding of what is meant / implied by each term used in respective countries involved in consultation and confirm, whether this is correctly understood by all, and document agreed definitions in writing.
 - 3. Where necessary, identify **an acceptable common language** of communication or make provision for translation.
 - Develop visual materials to convey and explain planning information.

- 5. Prepare planning materials to share with neighbours:
 - Share draft planning solutions and plan content in appropriate formats. Agree with neighbouring country / countries on whether to translate summaries, specific sections or full versions of draft plans into common and/or language of neighbouring country
 - 2. On both sides, identify **concrete issues** for targeted discussions, along with specific questions.
 - Share geospatial information, either as paper maps or in an interactive online platform or data portal, from both the consulting as well as consulted party.
- If considered necessary, organise meetings and decide on formats (bilateral or multi-lateral exchanges, limited to MSP planners or wider stakeholder groups), and communicate follow-up process to consulted parties.
- If asked to consult, prepare formal consultation response in writing, including considerations from relevant secondary contacts and stakeholders.
- 8. **Process feedback** received as a result of consultation requests:
 - Categorise feedback: 1) feedback that can be used /
 accommodated in revising a draft plan, 2) feedback that need to
 be investigated further or addressed in future cross-border MSP
 projects, and 3) feedback that can be addressed later in future
 revisions of plans.
 - 2. **Draft written responses** to feedback received indicating appropriate follow up actions if necessary (e.g. formal agreements, adaptations to planning provisions

Handbook on Multi-Level Stakeholder involvement









What should be done	Yes	No
Mapping and screening relevant sources of data and information at EU/global land Baltic level		
Refine stakeholder strategy from step 1; i.e. how and when to consult whom, with which method and purpose at cross-border, national, regional and local level		
Asking for relevant data and information at cross-border, national, regional and local level		
Asking opinion on the outcome of the stocktaking phase (accuracy of information, completeness of information) the national , regional and local level		
Informing Baltic level about the main findings from stock-taking (i.e. body of knowledge collected and the way of storage of the knowledge i.e. website, report etc. since such information might be relevant to all BSR countries)		
Informing cross-border level about the main findings from stock-taking with an option to comment if agreed so at the first stage		

PartiSEApate stakeholder checklists for each step e.g. stocktake

GOOD PRACTICE: Norwegian way of bringing together science and stakeholders for improving stocktaking (see case)

EBA Toolbox

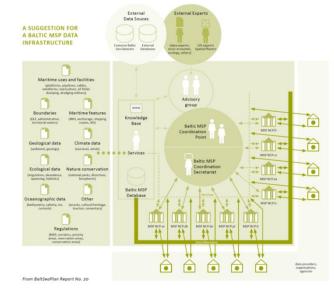


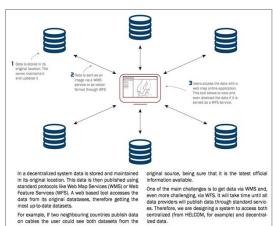


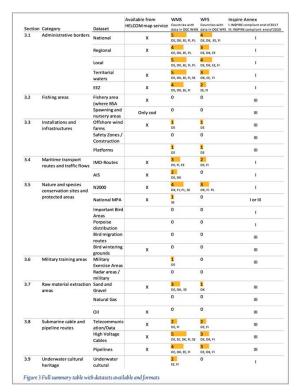


Pan-Baltic MSP Data infrastructure BASEMAPS









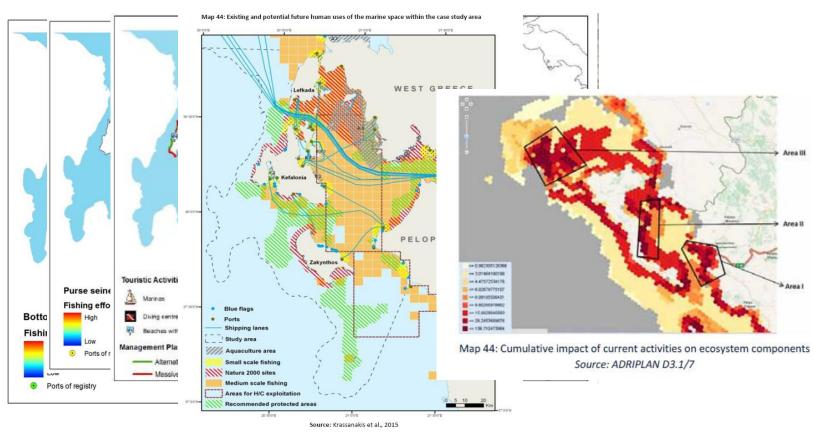






Cumulative impacts





Mapping of human activities

Connectivity



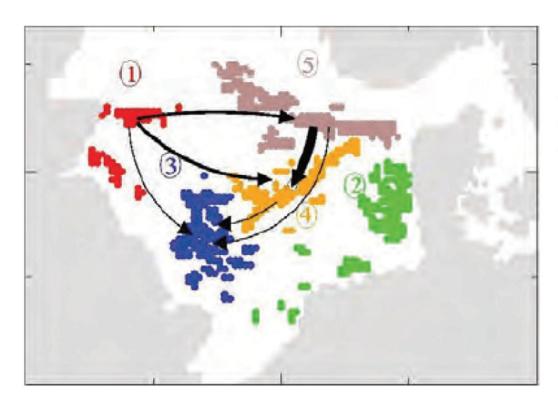


Figure 37. Proposed regional habitat aggregations for the North Sea lesser sandeel (Blaesbjerg et al. 2009)



Ocean Multi-Use Action Plan



- Definition/Scope of the MU
- State of Development/Future Potential
- Drivers/Benefits, Barriers/Negative Impacts
- Logical Framework
- Objectives
- Actions/Recommendations







Understanding / comparison of Planning criteria



	Denmark	Estonia	Finland	Germany	Latvia	Lithuania	Poland	Sweden
Planning criteria	Width of priority	AIS based shipping	Shipping density	Larger corridors	The areas reserved	Shipping routes	Widths of priority	AIS data was
used for MSP	areas + safety	density is used for	maps based on	equal widths of	for shipping are	and roadsteads	areas not defined	used to designate
shipping area	zones according to	discussing/	HELCOM AIS data	TSS; 1nm width for	based on main	are well defined	in detail yet	national interest
designation	traffic density (AIS	deciding on multi-	will be used to	1000-4900	shipping routes	and strictly		areas, which
	data from 2016)	use of marine	determine	vessels/year;	(centre line of	respected in the		were the basis fo
	and ship sizes on	space or	corridor width	10nm for >10,000	shipping area) by	MSP documents		later designations
	main traffic routes,	establishing		ships. Designation	using AIS data and	and charts. Yearly		of areas in MSP.
	guidance taken	spatial constraints		in MSP from 2009	consulting all	summary of ship		MSP only covers
	from Nautical	(e.g. Ships' route		based on AIS data	Latvian ports. The	density was taken		the nationally
	Institute paper.	design).		from 2005-2009	width of the	as a basic		important
	Corridor widths	1656 727		(national stations).	shipping corridor	information for		corridors. Smalle
	between 6 and up			And the second s	and safety zones of	justification of		routes rely on the
	to 10 nm.				these areas	the corridors		"freedom of
					reserved for			navigation".
					shipping is 6 nm			
					to/from major			
					ports or transit			
					routes and 3 nm			
					to/from small			
					ports of Latvia. The			
					width was agreed			
					upon by consulting			
					Maritime			
					Administration of			
					Latvia and taking			
					into account the			
					guidance			
					document of			
					Nautical institute.			

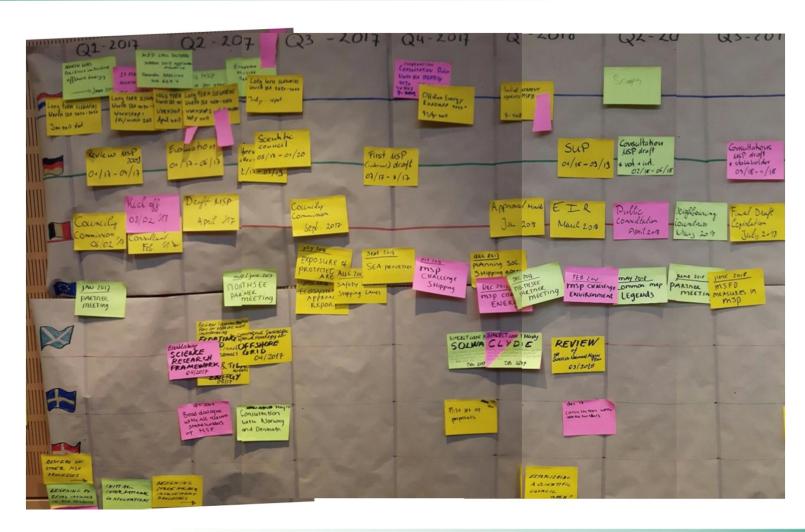
Assessment of legal frameworks



Requirement	England	Northern Ireland	Wales	Scotland							
Maritime Spatial Planning	✓	4	*		✓						
Regional planning	✓	?	?		A. Process eva	aluatio	1				
Assessment	Information System	Northern Ireland Marine Mapviewer in development	Marine Planning Evidence Portal	Scotland	11 Cpd d d d d						
Assessment				Atlas, She Clyde Ass			Indicator	Country	yes/partly/no		
				Ciyue Ass	 Legal and 	nd a.	 a. Formal jurisdictional MSP systems are in place. 	Country 1			
					administrative			Country 2			
Statement of Public	✓	✓	✓		framework			(Country 3)			
Participation						ŀ	b. Legal instruments and administrative	Country 1			
Status	East Plans 2014, South Plans	Draft public consultation	Draft consultation	SNMP 20 Shetland		processes are in place to facilitate transboundary cooperation in MSP activities.		Country 2			
NW	expected 2017, expected 20	expected 2017		Clyde giv	2. Institutional		Authorities have responsibility for	Country 1			
	NW, NE, SE, SW				capacity and	nd	transboundary cooperation in MSP.	Country 2			
Evaluation East 201	expected by 2021 East Plans review TBC 2017, six-yearly progress report on English marine	TBC	CAULAD	cooperation	n b.	The roles and responsibilities of	Country 1				
		IBC	TBC	SNMP rev March 20			organisations in transboundary MSP have been clearly defined and communicated.	Country 2			
					C.	There are institutional resources (eg.	Country 1				
	planning system to Defra by 2021						staffing, skills, funding, data availability) for organisations to engage in transboundary	Country 2			
Coastal Access	✓	✓	✓				cooperation in MSP.				
	National Policy Deve	Regional Development	Technical Advice Note 14 1998,	Scottish Policy 20:		d.	. There is effective formalised communication between organisations across borders.	national level			
Commitments to marine and								regional level			
terrestrial	Planning Framework 2012.	Strategy 2035, Strategic	Wales Spatial Plan 2008, Planning	Planning 3 2014, C				local level			
planning considerations/	ns/ 2013 England Planning Policy Policy for Wales Coastal Concordat, Planning Advisory Planning Advisory Services Services Soundness Checklist for Local	the Relati			 There is equitable sharing of transboundary M responsibilities and tasks across borders. 						
interactions Pla Se So Ch			Advisory Services		New York Control of the Control of t		 An agreed transboundary area has been define purposes. 				
			Planning Licensing	MSP area		 Stakeholders have been involved in the selecti transboundary area. 					
Climate Change	Vans	√	✓		 Formulation of strategic 	2000	 Agreed strategic objectives for the transbound process have been established. 	lary MSP			
Conservation of seals	×	?	?		✓						

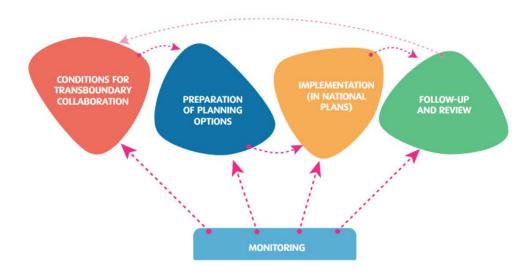
Understanding of different steps in process and timeframe





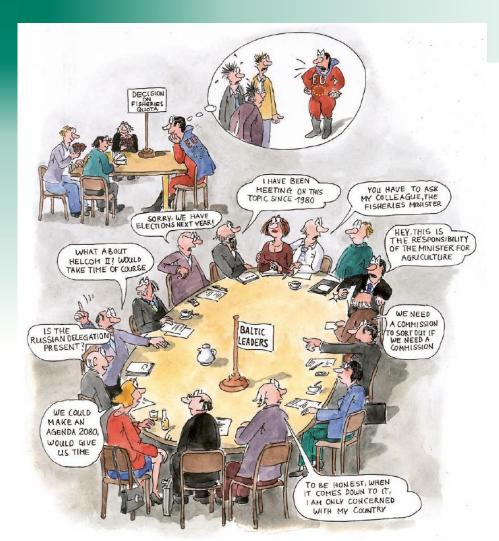
Monitoring and evaluation of transboundary planning





Output of transboundary collaboration	Immediate outcome	Intermediate outcome	Impacts
Agreement on a transboundary planning solution	Acknowledgement of the transboundary need for national MSP	A change in the national MSP	Improved coherence of planning of maritime activities
Establishment of a transboundary collaborative body	Naming of national (and sector/interest) representatives	Actual transboundary collaboration	Improved transboundary collaboration



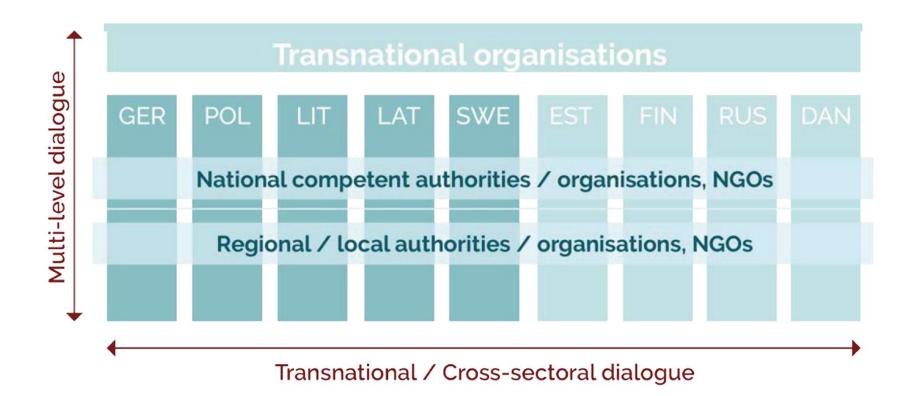




Where are we in view of our vision 2030?

Multi-level governance





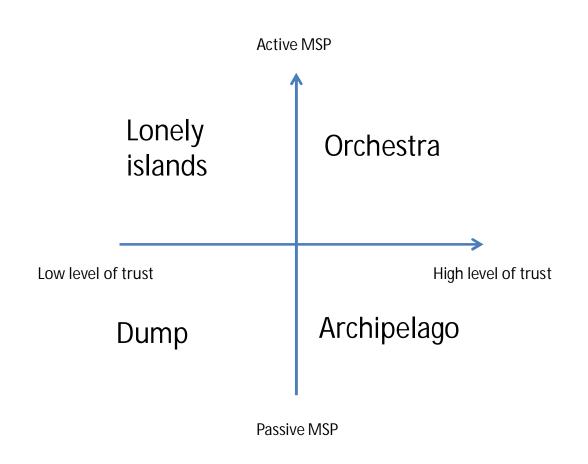
MSP cooperation – a long-term process



- Meeting: Getting to know each other, learning about motivations, interest, needs, skills, expectations, cultural and structural aspects;
- 2 Information: Delivering (targeted) exchange of information, building basic cooperation structures and trust, shaping common ideas;
- 3 Coordination/Representation: Creating a joint partnership structure, first allocation of functions and roles;
- 4 Strategy/Planning: Defining joint objectives and developing concrete actions;
- 5 Decision: Binding commitments of partners, partnership agreement
- 6 Implementation: Joint implementation of actions, efficient joint management, fulfilment of requirements by each partner

Scenarios and strategic choices





Passive MSP:

all important decisions are taken outside the MSP planning domain.

Active MSP:

the process is used for revealing and aggregation of preferences of different stakeholders with regard to the sea space.

High level of trust:

Baltic nations can easily agree on the most beneficial, from BSR point of view, locations of different sea activities & the benefits out of them are shared in a fair way.

A growing MSP community – a new generation of planners





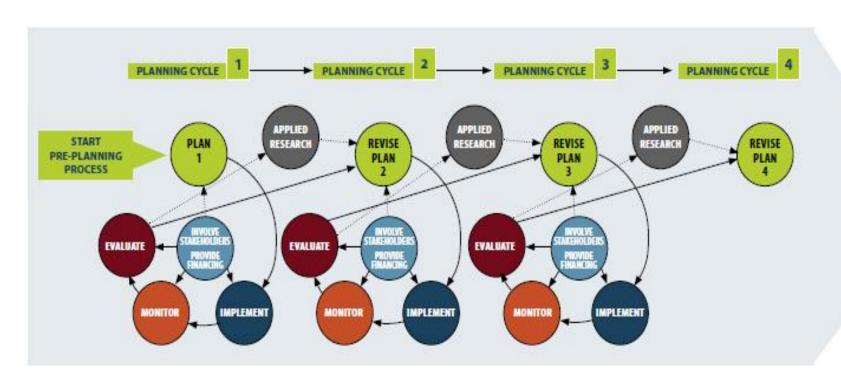
Still a lot to be done:

- Sectors
- Politicans
- Choices
- Knowledge
- Implementation
- Evaluation
- Adaptation

59



BUT: MSP - an iterative process











to Lisbon, Prompal from 16-17 May. The focus will be no block enterpreneurship, conception and investment to transform memoring technologies and value chairs. A specific focus will be pot on research and formation for a justice free exeat. 36 miles of the control of the contr

MSP Forum in La Reunion 26-29 March On 26-29 March the 2nd International MSP Forum will be organized on La Reunion. A draft agenda has been published and panels and workshops will focus on MSP in the Indian Ocean, sector-specific aspects of MSP, LSI and KC2M, and the sustainable Blue Economy. One full day will be dedicated to

MarSP 2nd Capacity Buildin

The MarSP project is organizing a workshop on MSP data models on 14 – 13 March in Tenerile. Spain. Participants will est exchoical solicities through Thands on sessions with GE software and tools, based experiences in a simulated use case. MS data experiences from the Azores, Madern Carany halds will also be shared MarSP has also published its second project control of the Advances of the Pervision of the Advances of the Pervision of the Advances on the revision of the Advances on the provision of the Advances of the Pervision of the Advances of the Advances of the Pervision of the Pe

one picture. A summary report will be produced shortly. Read more.

February
The Opening Conference of #MSPClobal to place in Paris, France on 11 and 12 Februar The MSP Global project aims to improper aims to improper aims to improve the MSP Global project aims to improve developing new international guidelines on Ms along with local stakeholders. Experis punels dedicated to regional visions panels dedicated to regional visions for Msparis dedicated to regional visions and sustainable flow Economy, and Challenge Participation, present in person as well as the following the online webcast, were engaged a wide mumber of topics shrough the long wide mumber of topics shrough the long.

Thank you! And continue to share...

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